

TABLE OF CONTENTS

Representing Clients in Immigration Court, 6th Ed.

Acknowledgments	xi
Table of Decisions	865
Index	905
Chapter 1: Removal Proceedings	1
Basic Concepts	1
Source of Law	3
Congressional Power to Deport	3
How People Get Placed in Removal Proceedings	4
The Effect of IIRAIRA on Proceedings Before an Immigration Judge	6
Inadmissibility or Deportability—Entry v. Admission	6
Inadmissibility or Deportability—Which Concept Applies?	7
Inadmissibility under INA §212	7
Deportability under INA §237	7
LPRs and Admission under INA §101(a)(13)(C)	7
Common Examples of When More Than One Set of Rules Applies	8
Charging Document	9
Notice to Appear	9
Service	10
Pre-IIRAIRA Charging Documents	11
Charging Documents	11
Order to Show Cause	11
Exclusion Proceedings	11
Rights in Proceedings	12
Right to Due Process	12
Representation by Counsel	13
Contacting Consulates	14
Interpretation and Translation	14
Right to Be Advised of Eligibility for Relief	15
Right to Testify and Present Evidence	16
Right to Examine and Present Evidence	16
Special Rules for Minors	17
Special Rules for Unaccompanied Children	18
Special Rules for Representing Noncitizens with Mental Illness	19
Special Protections for Detained Citizens of El Salvador	21
Discovery: Freedom of Information Act (FOIA), Criminal Record Checks, and <i>Dent v. Holder</i>	22
Anatomy of a Removal Hearing	25

Pre-Hearing Motions	26
Master Calendar Hearing.....	31
“Case Flow Processing”	31
Pleadings	33
Pre-Hearing Statement	35
Pre-Individual Hearing Tasks.....	35
Individual Hearing.....	37
Immigration Judge Decisions and Appeals	39
<i>In Absentia</i> Hearings	40
Practice Tips for Lay Advocates Assisting Respondents and Advisals for Respondents When a Legal Representative is Not Taking on Full Representation.....	40
Removal Orders Not Issued by an IJ During INA §240 Proceedings	43
Expedited Removal under INA §235(b).....	43
Administrative Removal Orders under INA §238(b).....	44
Judicial Removal Order under INA §238(c)	45
Reinstatement of Removal under INA §241(a)(5)	45
Conclusion	46
Chapter 2: Contesting Removability	47
Preliminary Considerations in Removal Proceedings.....	48
Is the Individual a U.S. Citizen?.....	48
Acquisition of Citizenship	48
Derivation of Citizenship	50
How to Raise a U.S. Citizenship Issue	54
If the Respondent Is Not a U.S. Citizen, Are They Subject to Removal?	56
Conceding or Contesting Removability	56
Challenging the NTA	57
NTA Legal Sufficiency	57
NTA Service.....	60
Procedural Rules and Best Practices	61
Burden and Standard of Proof in INA §240 Proceedings	63
Removal Proceedings Based on Inadmissibility	63
Removal Proceedings Based on Deportability	64
Constitutional Violations and Motions to Suppress.....	65
Motions to Suppress Evidence: A Case Study	66
The Exclusionary Rule in Removal Proceedings	66
Fourth Amendment Violations	66
Unreasonable Searches and Seizures under the Fourth Amendment	69
Identifying a Reasonable Search	71
Identifying a Reasonable Seizure	73
Mere Questioning.....	74
Detentive Questioning.....	75
Fifth Amendment Due Process Violations	76

Regulatory Violations..... 78
 Preparing the Motion to Suppress 79
 The Right to Remain Silent..... 81
 Conclusion 83

Chapter 3: Noncriminal Grounds of Inadmissibility and Deportability 85

Inadmissibility 85
 Overview..... 85
 Who Bears the Burden of Proof under INA §212? 86
 Evaluating the Charges of Inadmissibility 87
 Grounds of Inadmissibility 87
 Inadmissibility Category 1: Health-Related Grounds 88
 INA §212(a)(1)(A)(i)—Communicable Diseases 89
 INA §212(a)(1)(A)(ii)—Lack of Vaccination 89
 INA §212(a)(1)(A)(iii)—Physical or Mental Disorders..... 89
 INA §212(a)(1)(A)(iv)—Drug Abusers or Addicts..... 90
 Inadmissibility Category 2: Criminal-Related Grounds (See Chapter 4)..... 91
 Inadmissibility Category 3: National Security Grounds 92
 INA §212(a)(3)(A)(i), (ii)—Espionage, Sabotage, Export Control
 Violations, and Other Unlawful Activities 92
 INA §212(a)(3)(B)—Terrorist Activity..... 93
 Definitions..... 93
 Exemptions..... 94
 INA §212(a)(3)(C)—Potential for Serious Adverse Consequences for
 Foreign Policy 96
 Beliefs, Statements, and Associations Exception..... 96
 Exception for Foreign Politicians..... 96
 INA §212(a)(3)(D)—Membership in the Communist or a Totalitarian
 Party 97
 Meaning of Membership in a Totalitarian or Communist Party 97
 Exceptions and Waiver..... 97
 INA §212(a)(3)(E)—Participant in Nazi Persecution, Genocide,
 or Torture 97
 INA §212(a)(3)(F) — Persons Associated with a Terrorist Organization
 Who Intend to Engage in Prejudicial Activities in the United States..... 98
 INA §212(a)(3)(G)— Recruitment or Use of Child Soldiers..... 98
 Inadmissibility Category 4: Public Charge Grounds..... 99
 INA §212(a)(4)—Public-Charge Standard..... 99
 Receipt of Public Benefits 100
 Affidavit of Support 100
 Public Charge Standard Generally 101
 Individuals Exempt from Public Charge Inadmissibility Ground 101
 Bond 102
 Inadmissibility Category 5: Labor Protection Grounds..... 102
 Inadmissibility Category 6: Illegal Entry and Other Immigration Violations.... 103

INA §212(a)(6)(A)— Foreign Nationals Present without Permission or Parole.....	103
INA §212(a)(6)(B)—Failure to Attend Removal Proceedings	104
INA §212(a)(6)(C)(i)—Fraud or Willful Misrepresentation.....	105
INA §212(a)(6)(C)(ii)—False Claim to U.S. Citizenship	107
INA §212(a)(6)(D)—Stowaways	109
INA §212(a)(6)(E)—Smugglers and Encouragers of Unlawful Entry.....	110
INA §212(a)(6)(F)—Document Fraud Resulting in Civil Penalties	110
INA §212(a)(6)(G)—Violations of Student Visa Requirements.....	111
Inadmissibility Category 7: Violation of Documentation Requirements	111
Inadmissibility Category 8: Grounds Relating to Military Service (Ineligible for Citizenship).....	112
Inadmissibility Category 9: Prior Removal Orders or Periods of Unlawful Presence.....	112
INA §212(a)(9)(A)—Having Been Removed Previously	113
INA §212(a)(9)(B)—Unlawful Presence Bars	115
Persons “Unlawfully Present”	115
Determining Unlawful Presence	116
Leaving with Advance Parole Does Not Trigger the Three– or Ten-Year Bars.....	120
INA §212(a)(9)(C)—Reentering the United States without Authorization	120
Inadmissibility Category 10: Miscellaneous Grounds	121
Grounds of Deportability	122
Deportability Category 1: Inadmissibility at the Time of Entry or Adjustment of Status	123
INA §237(a)(1)(A)—Noncitizens Inadmissible at the Time of Entry or Adjustment if Status.....	123
INA §237(a)(1)(B)—Noncitizens Present in the United States in Violation of Law	125
INA §237(a)(1)(C)—Noncitizens Who Fail to Maintain Status	125
INA §237(a)(1)(D)—Termination of Conditional Permanent Residence	126
INA §237(a)(1)(E)— Smuggling	126
INA §237(a)(1)(G)—Marriage Fraud	127
Deportability Category 2: Criminal-Related Grounds (See Chapter 4).....	128
Deportability Category 3: Document-Related Grounds of Deportability	128
INA §237(a)(3)(A)—Change-of-Address Requirement	128
INA §237(a)(3)(C)—Document Fraud Violations.....	129
INA §237(a)(3)(D)—False Claim to Citizenship.....	129
Deportability Category 4: Security and Related Grounds of Deportability	130
INA §237(a)(4)(A)—Espionage, Sabotage, and Other Illegal Activities.....	130
INA §237(a)(4)(B)—Terrorist Activities	131
INA §237(a)(4)(C)—Foreign Policy Considerations	131
INA §237(a)(4)(D)—Participation in Genocide or Nazi-Sponsored Persecution	131

INA §237(a)(4)(E)—Participation in Commission of Severe
Violations of Religious Freedom..... 131

INA §237(a)(4)(F)—Recruitment or Use of Child Soldiers 131

Deportability Category 5: Public Charge Ground of Deportability131

Deportability Category 6: Unlawful Voting Ground of Deportability132

Conclusion133

Chapter 4: Criminal Grounds of Inadmissibility and Deportability135

Evaluating Contacts with the Criminal Justice System135

 Definition of “Conviction” for Immigration Purposes 135

 What Is Not a Conviction? 136

 When Is a Conviction Not Required?.....137

 The Categorical Approach.....138

 Step 1: The Traditional Categorical Inquiry138

 Step 2: Divisibility.....140

 Step 3: The Modified Categorical Approach.....142

 Examining More than the Record of Conviction: The Circumstance-
 Specific Approach144

 Burden of Proof in Immigration Cases Involving Convictions145

Criminal Grounds of Inadmissibility147

 INA §212(a)(2)(A)(i)—Crimes Involving Moral Turpitude147

 A Survey of Crimes Involving Moral Turpitude147

 INA §212(a)(2)(A)(i)(II)—Controlled Substance Violations154

 INA §212(a)(2)(B)—Multiple Criminal Convictions155

 INA §212(a)(2)(C)—Drug Trafficking155

 INA §212(a)(2)(D)—Prostitution.....156

Criminal Grounds of Deportability156

 INA §237(a)(2)(A)(i)—Crimes Involving Moral Turpitude within Five Years .157

 INA §237(a)(2)(A)(i)—Two Crimes Involving Moral Turpitude157

 INA §237(a)(2)(A)(iii)—Aggravated Felony158

 Summary of Aggravated Felony Offenses158

 Common Aggravated Felonies160

 INA §237(a)(2)(A)(iv)—High-Speed Flight.....167

 INA §237(a)(2)(A)(v)—Failure to Register as a Sex Offender167

 INA §237(a)(2)(A)(vi)—Pardons.....167

 INA §237(a)(2)(B)(i)—Conviction Relating to a Controlled Substance167

 INA §237(a)(2)(B)(ii)—Drug Abusers and Addicts168

 INA §237(a)(2)(C)—Firearms Offenses168

 INA §237 (a)(2)(D)—Miscellaneous Crimes.....169

 INA §237 (a)(2)(E)—Domestic Violence, Stalking, Crimes against Children,
 and Violation of a Protection Orders.....169

 INA §237(a)(2)(E)(i)—Domestic Violence Offenses169

 INA §237(a)(2)(E)(i)—Crimes of Stalking.....170

 INA §237(a)(2)(E)(i)—Crimes Against Children170

INA §237(a)(2)(E)(ii)—Violators of Protection Orders.....	171
INA §237(a)(7)—Waiver for Convictions of Domestic Violence, Stalking, or Violation of Protection Order	171
INA §237(a)(2)(F)—Trafficking in Persons	172
INA §237(a)(3)(B)—Failure to Register or Falsification of Documents	172
Consideration for Challenging Criminal Grounds of Removal	172
Evidence Required to Establish a Criminal Ground of Inadmissibility or Deportability.....	172
Was There a Conviction for Immigration Purposes?	173
Was the Minimum Sentence Imposed or Minimum Damage Shown?	173
Was the Conviction Really for a Crime That Is a Ground of Inadmissibility or Deportability?	174
Has the Conviction or Sentence Been Ameliorated so as to Remove or Diminish Immigration Consequences?	175
Resources for Evaluating Immigration Consequences of Crimes	176
Conclusion	176
Chapter 5: Detention Authority and Bond Hearings.....	177
Discretionary Detention under INA §236(a)	178
Bond Hearings.....	178
Paying the Bond	181
Mandatory Detention under INA §236(c)	182
<i>Joseph</i> Hearings	183
Detention of Arriving Aliens and Individuals in Expedited Removal under INA §235(b)	184
“Arriving Aliens”	184
Noncitizens Subject to Expedited Removal	186
Visa Waiver Program Entrants	186
Detention of Noncitizens with a Final Order of Removal or When Detention Has Become Prolonged under INA §241	186
Conclusion	187
Chapter 6: Adjustment of Status	189
Overview of Adjustment of Status Eligibility	190
Adjustment of Status Applications Pursuant to INA §§245 and 209	191
Family-Based Adjustment of Status—INA §§245(a) and (c)	191
Overview of Eligibility Requirements.....	191
Heightened Burden When Marriage Occurs During Removal Proceedings	192
Removal of Conditional Residence	192
Overview	192
Failure to Comply with Procedural Requirements	194
Termination of Conditional Residence before the Two-Year Period.....	194
Immigration Court Jurisdiction	195

Adjustment of Status under INA §245(i) 196

Adjustment of Status for VAWA Self-Petitioners—INA §245(a)..... 198

Adjustment of Status for Special Immigrant Juveniles—INA §245(h) 198

Adjustment of Status for Asylees and Refugees—INA §209 200

Cuban Adjustment Act of 1966..... 201

 Spouses and Children of Cubans 203

Procedures for Adjustment of Status in Removal Proceedings 204

 Submitting the Adjustment Application..... 205

 “Fee-ing in” the Adjustment of Status Application..... 205

 Attending the Biometrics Appointment..... 206

 Filing the Adjustment of Status Application with Supporting
 Documentary Evidence 206

 The Individual Hearing..... 207

 Strategies for Awaiting U.S. Department of State or USCIS Action That
 Would Affect the Removal Proceedings 208

 Continuances 208

 Status Docket..... 211

 Administrative Closure..... 213

 Dismissal or Termination of Proceedings 214

 Dismissal 214

 Termination 215

 Readjustment of Status 217

Conclusion 218

Chapter 7: Waivers of Inadmissibility and Deportability in Removal

Proceedings 219

 The Exercise of Discretion 220

 Extreme Hardship 221

 Definition 221

 Documenting Extreme Hardship 224

 Waivers of Inadmissibility Grounds in Removal Proceedings 227

 INA §212(h) Waivers for Criminal Inadmissibility Grounds 227

 What Criminal Inadmissibility Grounds Does INA §212(h) Waive? 227

 What Are the Eligibility Requirements for §212(h) Waivers? 227

 When May INA §212(h) Waivers Be Used in Removal Proceedings? 229

 INA §212(i) Waivers for Fraud or Misrepresentation..... 230

 INA §212(d)(11) Waivers for Smugglers and Encouragers of Unlawful Entry. 232

 INA §212(a)(9)(B)(v) Waiver for Unlawful Presence 232

 Provisional Unlawful Presence Waivers 233

 Final Orders of Removal 235

 Pending Removal Proceedings 236

 INA §212(g) Waivers for Health-Related Inadmissibility Grounds 237

 Waivers for Communicable Disease of Public Health Significance 237

Waiver for Physical or Mental Disorders with Associated Harmful Behavior	238
Waivers of the Vaccination Requirement.....	238
Waivers under Special Forms of Relief	240
INA §209 Waivers for Refugees and Asylees.....	241
The VAWA Waiver for the “Permanent Bar”	242
Waivers for Special Immigrant Juveniles.....	243
INA §212(d)(3) Nonimmigrant Waiver	245
Form I-601 Waivers of Inadmissibility Grounds in Removal Proceedings:	
Strategy and Procedure.....	246
Form I-212 Consent to Reapply for Admission	247
Eligibility and Strategy	247
Procedure.....	250
Waivers of Deportation Grounds in Removal Proceedings	250
INA §237(a)(1)(H) Deportability Waiver for Fraud or Misrepresentation	250
INA §237(a)(1)(E) Waiver for Smuggling.....	252
INA §237(a)(7) Waiver for Crimes of Domestic Violence, Stalking, or Violation of a Protection Order.....	253
Conclusion	254

Chapter 8: INA §212(c) and Cancellation of Removal for Lawful Permanent

Residents	255
Cancellation for LPRs: Cancellation of Removal Part A	255
LPR Status for Five Years.....	256
Seven Years’ Continuous Residence after Lawful Admission.....	258
Measuring Continuous Residence: What Starts the Clock?	258
Measuring Continuous Residence: What Keeps the Clock Running?.....	259
Measuring Continuous Residence: What Stops the Clock?	259
NTA Stop-Time Rule	259
Commission of an Offense Stop-Time Rule	260
Continuous Residence v. Continuous Physical Presence	263
Bars to Eligibility for Cancellation	263
Aggravated Felony Bar.....	263
Discretionary Factors	265
BIA Unpublished Decisions on Discretionary Factors.....	268
Where, How, and What to File	269
INA §212(c) Relief.....	271
Background	271
Comparable Ground of Inadmissibility or Exclusion for Those Charged with Deportability.....	273
Eligibility for §212(c) Relief.....	274
INA §212(c) and Discretion.....	276
BIA Unpublished Decisions.....	277
Motions to Reopen to Apply for §212(c) Relief	278
Application for §212(c) Relief	279

Conclusion279

Chapter 9: Cancellation of Removal for Non-Lawful Permanent Residents.....281

 Cancellation of Removal for Non-LPRs.....281

 Continuous Physical Presence.....283

 Termination of Continuous Presence283

 NTA Stop-Time Rule284

 Commission of an Offense Stop-Time Rule287

 Departures That Break Continuous Physical Presence.....289

 Departures That Lead to Absences from the United States for a Specified Amount of Time289

 Departures Pursuant to a “Formal, Documented Process”290

 Departures Following a “Formal, Documented Process” and Reentry291

 Good Moral Character.....292

 No Convictions under INA §§212(a)(2), 237(a)(2), or 237(a)(3)296

 Exceptional and Extremely Unusual Hardship299

 Qualifying Family Members299

 Exceptional and Extremely Unusual Hardship Cases302

 BIA Published Decisions302

 BIA Unpublished Decisions.....306

 Evidentiary Requirements307

 No Alternate Means of Adjusting Status.....307

 Merits Favorable Discretion.....308

 4,000 Annual Cap.....310

 Process for Applying in Removal Proceedings311

 Cancellation of Removal for Abused Women and Children312

 Requirements.....314

 Marital Relationship315

 Children and Sons and Daughters316

 Battery or Extreme Cruelty317

 Three-Year Continuous Physical Presence.....320

 Good Moral Character321

 Inadmissible or Deportable.....323

 Extreme Hardship.....324

 BIA Unpublished Decisions326

 Laws of Other Countries327

 Intake Interview.....327

 VAWA Cancellation Cap.....328

 Conclusion328

Chapter 10: Asylum, Withholding of Removal, and Protection under the Convention Against Torture329

 Substantive Asylum Law331

Outside of a Person’s Country of Nationality or Place of Last Habitual Residence	331
Stateless Asylum-Seekers.....	332
Persecution	332
Past Persecution and a Well-Founded Fear of Persecution	338
Fundamental Change in Circumstances	338
Internal Relocation	339
Humanitarian Asylum	341
Severe Past Persecution.....	342
Other Serious Harm.....	343
Well-Founded Fear.....	344
Protected Grounds	346
Race as a Protected Ground.....	347
Nationality as a Protected Ground.....	347
Religion as a Protected Ground	348
Political Opinion as a Protected Ground	350
Particular Social Group as a Protected Ground	353
Domestic Violence-Based Claims.....	355
<i>Matter of A–R–C–G–</i>	356
<i>Matter of A–B–(I)</i>	357
Family as a Particular Social Group: <i>Matter of L–E–A– (I) and (II)</i>	360
Other Particular Social Groups	362
Changes to Procedure in Articulating Particular Social Groups	363
On Account of a Protected Ground: the “Nexus” Requirement.....	365
Recent Agency Decisions Narrowing Nexus	367
Government Involvement or Government Unable or Unwilling to Control	369
Exercise of Discretion	372
Evidentiary Requirements	374
Credibility Determinations	375
Corroboration	377
Making the Record on Every Element	379
Bars to Asylum	379
One-Year Filing Deadline	379
Changed Circumstances	383
Extraordinary Circumstances	384
Reasonable Period of Time	386
Frivolous Applications	387
Firm Resettlement	389
Dual Nationality	392
Safe Third Country and “Asylum Cooperative Agreements”	392
Withholding of Removal under INA §241(b)(3)	394
Asylum vs. Withholding	396
Statutory Bars to Asylum and Withholding of Removal	398
Conviction for a Particularly Serious Crime in the Asylum Context	399

Conviction of Particularly Serious Crime in the Withholding of Removal Context	402
Serious Reason to Believe the Applicant Committed a Serious Nonpolitical Crime Outside the United States	404
Persons Who Have Participated in the Persecution of Others	405
Persons Who Are a Danger to National Security	408
The Terrorism-Related Inadmissibility Grounds (TRIG)	408
The Material Support Bar	410
Termination of Asylum or Withholding	413
Protection under the Convention Against Torture	415
Definition of Torture	417
An Intentional Act	418
With the Consent, Instigation, or Acquiescence of a Person Acting in an Official Capacity	419
Burden of Proof and Legal Standard	422
Article 3 Withholding vs. Deferral of Removal	423
Supporting Evidence	425
Procedural Issues	425
Filing Procedure	425
Special Procedures for Unaccompanied Minors	427
Family Cases	430
Seeking Employment Authorization	432
Know Your Rights: Asylee Employment Authorization	434
Border Issues	435
Expedited Removal	435
Credible Fear of Persecution or Torture	438
Reasonable Fear of Persecution or Torture	441
Reinstated Removal Order	443
Detention During the Credible or Reasonable Fear Process	443
Migrant Protection Protocols	444
Title 42 Expulsions	445
Third-Country Transit Ban	446
Conclusion	446
Chapter 11: Voluntary Departure	449
Requirements	450
Prior to the Conclusion of Removal Proceedings	450
At the Conclusion of Removal Proceedings	452
Establishing Compliance with Voluntary Departure	456
Voluntary Departure for Those Who Already Departed	456
The Application for Voluntary Departure	457
Negative Consequences of Failure to Timely Depart under a Grant of Voluntary Departure	457
Exceptions to the Consequences of a Failure to Depart	459

Arguments to Avoid the Consequences of a Failure to Depart	460
While the Voluntary Departure Clock Is Ticking: Appeals and Motions	461
Appeals to the BIA	461
Motions to Reopen and Petitions for Review	461
Post- <i>Dada</i> Regulations	462
Prior Voluntary Departure Grant.....	464
Voluntary Return	464
Conclusion	466
Chapter 12: Immigration Court Strategies for Respondents Simultaneously	
Pursuing Relief with USCIS.....	467
Common Forms of Immigration Relief over Which USCIS Has Exclusive	
Jurisdiction	467
DACA Applications (Form I-821D)	469
Deferred Action Grants to Those on the U Visa Waitlist.	469
VAWA Self-Petitions (Form I-360) and Relative Petitions (Form I-130)	470
SIJS Petitions (Form I-360).....	470
Common Forms of Immigration Relief over Which USCIS Has Initial	
Jurisdiction	471
Note on USCIS Initial Asylum Jurisdiction for Unaccompanied Children.....	472
Procedural Tools for Postponing Removal Proceedings Pending USCIS	
Adjudication or Visa Availability	473
Termination and Dismissal.....	474
Administrative Closure	475
Continuances	477
Status Dockets	482
Strategies to Consider When the IJ Denies Requests for Postponement and Issues	
a Removal Order	484
Conclusion	487
Chapter 13: Trial Skills in Immigration Court	489
Steps to Take Before the Individual Hearing.....	489
Requesting an Interpreter	489
Filing the Witness List	490
Requesting Telephonic or Video Testimony.....	490
Requesting Other Witness Accommodations.....	491
Preparing Witnesses for Testimony in Immigration Court	492
Preparing for Witness Examination: Case Assessment.....	493
Rules of Evidence.....	494
Overview of Witness Examination in Immigration Court	494
Types of Hearings Where Witness Testimony Is Presented.....	494
Types of Witnesses.....	495
Types of Witness Examination.....	496
Rules Governing Witness Testimony.....	497

Right to Present Evidence	497
Testimony Procedures	498
Credibility Assessment.....	498
Rules of Evidence.....	498
Opening Statements in Immigration Court.....	499
Direct Examination.....	499
Cross-Examination.....	502
Preparing for DHS Cross-Examination.....	502
Preparing for and Conducting DHS Cross-Examination of Witnesses	503
Re-Direct Examination.....	504
Making and Responding to Objections.....	504
Closing Argument in Immigration Court.....	505
Conclusion	507
Chapter 14: Administrative Appeals.....	509
Filing an Appeal to the BIA.....	509
Case Processing at the BIA.....	511
Briefing Schedule and Page Limit for Briefs	511
Single-Member vs. Three-Member Review	512
Summary Dismissal.....	512
Affirmance without Opinion and <i>Burbano</i> Affirmance	513
Standard and Scope of Review	513
Motions to Remand.....	515
Conclusion	516
Chapter 15: Judicial Review of Removal Orders.....	519
Jurisdiction.....	519
Step 1 – Basic Jurisdictional Requirements	520
Step 2 – Jurisdiction-Stripping Provisions	520
Step 3 – Review of Legal and Constitutional Issues; Convention Against Torture (CAT) Claims.....	521
Procedural Rights Regarding Petitions for Review.....	523
Judicial Review of Particular Types of Removal Orders.....	527
Expedited Removal	527
Treatment of Nationality Claims.....	527
Judicial Review of Certain Administrative Removal Orders	528
Conclusion	529
Chapter 16: Prosecutorial Discretion.....	531
Foundational Prosecutorial Discretion Memoranda	532
Obama Administration.....	533
Trump Administration	535
Biden Administration.....	537
DHS Memoranda.....	537

Seeking Prosecutorial Discretion	542
ICE Case Review Procedures.....	543
Conclusion	543
Chapter 17: Motions to Reopen	545
Basic Concepts.....	545
What is a Motion to Reopen?	545
What is the Difference between a Motion to Reopen and a Motion to Reconsider?	546
Where to File: The Last Adjudicator Rule	547
Procedural Requirements	547
Bars to Reopening.....	549
Number Bar	549
Time Bar.....	549
Changed Country Conditions	549
Jointly Filed Motions to Reopen	551
Motions to Reopen Based on VAWA	551
Equitable Tolling	551
Ineffective Assistance of Counsel	552
Claim to Legal Status	553
Age	554
Mental Illness	555
Government Interference.....	556
<i>Sua Sponte</i> Reopening.....	557
Departure Bar	557
Reinstatement Bar	559
Motions to Rescind and Reopen <i>In Absentia</i> Orders	560
Filing Deadlines	561
There Is No Filing Deadline for Motions to Rescind and Reopen <i>In Absentia</i> Orders Based on Lack of Proper Notice or Being in State or Federal Custody	561
Motions to Rescind and Reopen <i>In Absentia</i> Orders Based on Exceptional Circumstances Have a 180-Day Filing Deadline	564
Improperly Entered <i>In Absentia</i> Orders	565
The Respondent Did Not Fail to Appear	565
DHS Did Not Meet Its Burden to Prove Removability	566
Stays of Removal	567
Appeal Rights	568
Conclusion	568
Appendices	569
Appendix 1: Sample Form I-213, Record of Deportable/Inadmissible Alien	571

Appendix 2: Sample Form I-862, Notice to Appear	575
Appendix 3: Sample Order to Show Cause.....	577
Appendix 4: Sample Record of Negative Reasonable Fear Finding, Notice of Referral to the IJ, and Notice and Order of Expedited Removal.....	579
Appendix 5: Sample Final Administrative Removal Order	583
Appendix 6: Sample Reinstated Removal Order.....	585
Appendix 7: Sample Freedom of Information Act Responses	587
Appendix 8: Sample Freedom of Information Act Administrative Appeal Letter.....	591
Appendix 9: Sample FBI Criminal Record Check	593
Appendix 10: Sample Motion to Permit Telephonic Appearance of Counsel	597
Appendix 11: Sample Motion for Telephonic Appearance of Expert with Witness List.....	605
Appendix 12: Sample Motion to Change Venue.....	615
Appendix 13: Sample Motion to Continue.....	627
Appendix 14: Sample Motion to Terminate.....	643
Appendix 15: Sample Motion to Suppress Evidence Based on Regulatory Violation....	661
Appendix 16: Sample Motion <i>In Limine</i>	669
Appendix 17: Sample Written Objections to Untimely Evidence and Motion to Exclude.....	679
Appendix 18: Sample Motion for Subpoena with the Issued Subpoena	691
Appendix 19: Sample Motion for Substitution of Counsel	699
Appendix 20: Sample 212(c) Eligibility Brief	705
Appendix 21: Sample Exhibit List –VAWA Cancellation.....	717
Appendix 22: Sample Asylum Client Affidavit.....	725
Appendix 23: Checklist for Preparing Your Client and Witnessess	733
Appendix 24: Sample Direct and Cross Preparation—Asylum	737
Appendix 25: Sample I-360 SIJS-Based Adjustment of Status Proffer	753
Appendix 26: Sample Form EOIR-26 Notice of Appeal	757
Appendix 27: Sample BIA Briefing Extension Request	765
Appendix 28: Sample BIA Motion to Increase Page Limit.....	769
Appendix 29: Sample BIA Appeal Brief.....	775
Appendix 30: Sample Motion to Accept Supplemental Brief in Light of <i>Niz-Chavez v. Garland</i> , 593 U.S. __ (2021).....	805
Appendix 31: Sample Motion to Reopen	811
Appendix 32: Citizenship and Naturalization Charts from ILRC	843
Appendix 33: (Retired) Immigration Judge John Gossart’s “The 5 P’s: Proper Preparation Prevents Poor Performance”	859

Appendix 34: Difference in Appeal Process for Section 240 Removal Orders
(Diagram)863

Appendix 35: U.S. Immigration Courts and U.S. Circuit Courts of Appeals
(Map)..... See inside back cover